



Massachusetts Department of Correction

Quarterly Report on the Status of Prison Overcrowding, Third Quarter of 1995

Submitted in Compliance with Chapter 799
Section 21 of the Acts of 1985

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Commissioner

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1995 Third Quarter Report

Section Twenty-one of Chapter 799 of the Acts of 1985 directs the Commissioner of Correction to report quarterly on the status of overcrowding in the state and county facilities. This statute calls for the following information:

Such report shall include, by facility, the average daily census for the period of the report and the actual census on the second and last days of the report period. Said report shall also contain such information for the previous twelve months and a comparison to the rated capacity of such facility.

This report presents the required statistics for the third quarter of 1995.

This report was prepared by Ramon V. Raagas of Research & Planning and is based on daily count sheets prepared by the Classification Division. Table 5 is based on Admission and Release rosters submitted by the institutions

**1995 Third
Quarter Report**

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Technical Notes

■ The official capacity or custody level designation for each facility can change for a number of reasons, e.g. expansion of facility beds, decrease of facility beds due to fire, or changes in contracts with vendors. In all tables the capacity and custody level reflects the status at the end of the reporting period. The design capacity is reported for correctional facilities in Tables 1, 2, 3, and 4.

■ On January 31, 1995, the design capacity for the Departmental Segregation Units (DSU) at MCI-Cedar Junction and MCI-Norfolk were taken off the count sheets. The segregation units are considered support beds and are not shown on the daily count sheet as design capacity. This resulted in the elimination of 72 beds from the previous quarterly reports.

■ In previous quarterly reports, the population figures for PPREP were included with the Park Drive population. The PPREP population is reported independently starting with the first quarter of 1995.

■ The population figures for all facilities include both male and female inmates except as shown at Lancaster.

■ State inmates housed in the Hampshire county contract program are included in the county population tables as are all other state inmates housed in county facilities.

■ Longwood Treatment Center is a specialized DOC facility for individuals incarcerated for O.U.I. Because the inmates are primarily county sentenced inmates, the inmate count and bed capacity are also included in Tables 3 and 4.

■ Pondville Correctional Center is a minimum/pre-release security facility formerly known as Norfolk Pre-Release Center.

■ The Massachusetts Boot Camp opened on August 17, 1992, and is located at the Bridgewater Correctional complex in Bridgewater, Massachusetts. Prior to 1993, the Boot Camp was listed as a DOC minimum security facility. Beginning with the first quarter of 1993, the Boot Camp is listed along with Bridgewater SH, AC, TC and Longwood TC in Tables 1 and 2. As with Longwood, most of the Boot Camp inmates are from the county houses of correction, so the Boot Camp is also listed with the county facilities in Tables 3 and 4.

■ Norfolk County includes Braintree, Dedham, and Norfolk Contract. Middlesex County includes both Billerica and Cambridge. Berkshire County includes the pre-release facility. Essex County includes Middleton, and Lawrence Correctional Alternative Center. Bristol County includes Dartmouth, Eastern Mass. Alternative Center and Pre-Release.

■ Nashua Street inmates housed at other facilities are reported in the counts for the facilities in which they are in custody.

■ During June, 1993, Plymouth House of Correction added 833 beds increasing its total to 1,140 beds.

■ On April 18, 1995, new security level changes were established according to 103 DOC 101 Correctional Institutions/Custody Levels policy which states:

Custody Levels:

- **Level One.** The least restrictive in the department and is reserved only for those inmates who are at the end of their sentence and have been identified as posing little to no threat to the community. Supervision is minimal and indirect.

- **Level Two.** A custody level in which both design/construction as well as inmate classification reflect the goal of restoring to the inmate maximum responsibility and control of their own behavior and actions prior to their release. Direct supervision of these inmates is not required, but intermittent observation may be appropriate under certain conditions. Inmates within this level may be permitted to access the community unescorted to participate in programming to include, but not limited to, work release, educational release, etc.

Custody Levels (cont'd.)

- **Level Three.** A custody level in which both the design/construction as well as inmate classification reflect the goal of returning to the inmate a greater sense of personal responsibility and autonomy while still providing for supervision and monitoring of behavior and activity. Inmates within this security level are not considered a serious risk to the safety of staff, inmates or to the public. Program participation is mandated and geared toward their potential reintegration into the community. Access to the community is limited and under constant direct staff supervision.

- **Level Four.** A custody level in which both the design/construction as well as inmate classification reflect the goal of restoring to the inmate some degree of responsibility and control of their own behavior and actions, while still insuring the safety of staff and inmates. Design/construction is generally characterized by high security parameters and limited use of internal physical barriers. Inmates at this level have demonstrated the ability to abide by rules and regulations and require intermittent supervision. However, behavior in the community, i.e., criminal sentence and/or the presence of serious outstanding legal matters indicate the need for some control and for segregation from the community. Job and program opportunities exist for all inmates within the perimeter of the facility.

- **Level Five.** A custody level in which design/construction as well as inmate classification reflect the need to provide maximum external and internal control and supervision of inmates. Inmates accorded to this status may present an escape risk or pose a threat to other inmates, staff, or the orderly running of the institution, however, at a lesser degree than those at level 6. Supervision remains constant and direct. Through an inmates willingness to comply with institutional rules and regulations, increased job and program opportunities exist.

- **Level Six.** A custody level in which both design/construction as well as inmate classification reflect the need to provide maximum external and internal control and supervision of inmates primarily through the use of high security parameters and extensive use of internal physical barriers and check points. Inmates accorded this status present serious escape risks or pose serious threats to themselves, to other inmates, to staff, or the orderly running of the institution. Supervision of inmates is direct and constant. Inmates are confined to their cells at all times, except when they are removed for authorized activities. Inmates within their status, when removed from their cell, are typically under escort and in restraints.

Abbreviations

AC	- Addiction Center	OCCC	- Old Colony Correctional Center
ADP	- Average Daily Population	OUI	- Operating Under the Influence
ATU	- Awaiting Trial Unit	PPREP	- Pre-Parole Residential Environmental Phase Program
CRS	- Contract Residential Services. Includes Charlotte House, and Houston House	PRC	- Pre-Release Center
DDU	- Departmental Disciplinary Unit	SECC	- Southeastern Correctional Center
DOC	- Department of Correction	SDPTC	- Sexually Dangerous Person Treatment Center
DSU	- Departmental Segregation Unit	SMCC	- South Middlesex Correctional Center (formerly SMPRC)
NECC	- Northeastern Correctional Center	SH	- State Hospital
NCCI	- North Central Correctional Institution at Gardner	TC	- Treatment Center (Longwood)

Table 1 provides the DOC figures for the third quarter of 1995. As this table indicates, the DOC population (excluding Bridgewater SH, SDPTC, AC, Longwood TC, Mass. Boot Camp) decreased by 19 inmates during the third quarter. At the end of the quarter, the DOC operated with 9,757 inmates in the system, and the average daily population was 9,707 with a design capacity of 6,400. Thus, the DOC operated at 152 percent of design capacity.

**Population in Department of Correction Facilities,
July 3, 1995 to September 29, 1995**

Custody Level/ Facility	Average Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Custody Level 6					
Cedar Junction	735	711	850	633	116%
Framingham ATU	109	112	91	64	170%
Custody Level 5					
OCCC	744	743	747	488	152%
Custody Level 4					
Concord	1,355	1,453	1,285	514	264%
Framingham	453	442	460	388	117%
Norfolk	1,333	1,331	1,338	988	135%
Bay State	295	296	294	266	111%
NCCI	1,014	1,012	1,005	568	179%
SECC	853	775	883	356	240%
Shirley-Medium	1,009	1,094	1,062	720	148%
Sub-Total	7,960	7,969	8,015	4,985	160%
Custody Level 3					
Plymouth	195	184	189	151	129%
NECC	239	252	242	150	159%
SECC-Minimum	110	150	102	200	55%
Custody Level 3/2					
Lancaster-Male	192	183	192	94	204%
Lancaster-Female	70	79	70	59	119%
Pondville	192	198	189	100	192%
Shirley-Lower	358	368	348	366	98%
SMCC	179	167	195	125	143%
Sub-Total	1,535	1,581	1,527	1,245	123%
Custody Level 2					
Boston State	99	98	101	55	180%
Park Drive	48	50	48	50	96%
Hodder House	22	29	23	35	63%
Custody Level 1					
Charlotte	13	15	14	15	87%
Houston House	7	9	10	15	47%
PREPP	23	25	19	n.a	n.a.
Sub-Total	212	226	215	170	125%
Total	9,707	9,776	9,757	6,400	152%
Bridgewater SH	340	327	341	337	101%
Bridgewater TC	207	208	207	216	96%
Bridgewater AC	183	150	196	430	43%
Longwood TC	139	140	146	125	111%
Mass. Boot Camp	118	108	136	266	51%
Sub-Total	987	933	1,025	1,364	73%
Grand Total	10,694	10,709	10,782	7,764	138%
Houses of Correction	859	927	901	n.a	n.a
Federal Prisons	29	30	30	n.a	n.a
Interstate Contract	73	80	66	n.a	n.a

Table 2 provides the DOC figures for the previous twelve months - i.e., for the period July 1, 1994 to June 30, 1995. These figures indicate that the DOC population increased by 7 over this twelve month period (excluding Bridgewater SH, SDPTC, AC, Longwood TC, Mass. Boot Camp), from 9,779 in July, 1994 to 9,786 in June, 1995.

**Population in Department of Correction Facilities,
July 1, 1994 to June 30, 1995**

Custody Level/ Facility	Average Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Custody Level 6					
Cedar Junction	778	834	714	633	123%
Framingham - ATU	99	113	112	64	155%
Custody Level 5					
OCCC	724	717	748	488	148%
Custody Level 4					
Concord	1,349	1,381	1,442	514	262%
Framingham	454	409	451	388	117%
Norfolk	1,320	1,307	1,330	900	134%
Bay State	278	266	296	266	105%
NCCI	1,009	1,007	1,014	568	178%
SECC	737	721	773	356	207%
Shirley-Medium	1,087	1,082	1,091	720	151%
Sub-Total	7,836	7,837	7,977	4,985	157%
Custody Level 3					
Plymouth	188	220	185	151	125%
NECC	250	257	252	150	167%
SECC-Minimum	182	206	159	200	91%
Custody Level 3/2					
Lancaster-Male	199	203	179	94	212%
Lancaster-Female	70	66	78	59	119%
Pondville	195	204	197	100	195%
Shirley-Lower	396	418	366	403	98%
SMCC	179	167	166	125	143%
Sub-Total	1,659	1,741	1,582	1,282	129%
Custody Level 2					
Boston State	99	98	100	55	180%
Park Drive	48	50	49	50	96%
Hudder House	22	29	28	35	63%
Custody Level 1					
Charlotte	13	15	15	15	87%
Houston House	7	9	9	15	47%
* PREPP	23	0	26	n.a	n.a.
Sub-Total	212	201	227	170	125%
Total	9,706	9,779	9,786	6,437	151%
Bridgewater SH	313	326	332	337	93%
Bridgewater TC	210	213	208	216	97%
Bridgewater AC	179	176	163	430	42%
Longwood TC	144	120	142	125	115%
Mass. Boot Camp	116	113	104	256	45%
Sub-Total	962	948	949	1,364	71%
Grand Total	10,668	10,727	10,735	7,801	137%
Houses of Correction	931	798	894	n.a	n.a
Federal Prisons	27	30	30	n.a	n.a
Inter-State Contract	68	65	80	n.a	n.a

(* = See Technical Notes)

Table 3 presents the county figures for the third quarter of 1995. The county population increased by 410 inmates, or 4 percent during this quarter. At the end of the quarter, the county system operated with 11,328 inmates, and the average daily population was 11,152 in facilities with a total design capacity of 8,241. Thus, the county system operated at 135 percent of design capacity.

**Population in County Correctional Facilities,
July 3, 1995 to September 29, 1995**

Facility	Average Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Barnstable	270	285	270	110	245%
Berkshire	231	220	227	116	199%
Bristol	1,052	1,036	1,075	666	158%
Dukes	24	25	25	19	126%
Essex	1,276	1,207	1,304	635	201%
Franklin	134	142	124	63	213%
Hampden	1,485	1,411	1,510	1,178	126%
Hampden-OUI	131	127	135	125	105%
Hampshire	246	244	245	248	99%
Middlesex	1,263	1,307	1,266	792	159%
Norfolk	550	549	552	379	145%
Plymouth	1,068	1,055	1,093	1,140	94%
Suffolk-Nashua St	580	547	579	453	128%
Suffolk-So. Bay	1,448	1,458	1,503	1,146	126%
Worcester	1,137	1,057	1,139	790	144%
Longwood TC	139	140	146	125	111%
Mass. Boot Camp	118	108	135	256	46%
Total	11,152	10,918	11,328	8,241	135%

Table 4 presents the county figures for the previous twelve months. These figures indicate that the county population increased by 1,117 inmates or 10 percent over this twelve-month period, from 9,784 in July, 1994 to 10,901 in June, 1995.

**Population in County Correctional Facilities,
July 1, 1994 to June 30, 1995.**

Facility	Average Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Barnstable	259	198	287	110	235%
Berkshire	216	219	225	116	186%
Bristol	1,016	991	1,021	666	153%
Dukes	19	19	24	19	100%
Essex	1,149	1,149	1,219	635	181%
Franklin	121	109	138	63	192%
Hampden	1,415	1,350	1,413	1,178	120%
Hampden-OUI	129	99	127	125	103%
Hampshire	250	253	242	248	101%
Middlesex	1,205	1,130	1,302	792	152%
Norfolk	546	567	555	379	144%
Plymouth	1,004	680	1,041	1,140	88%
Suffolk-Nashua St	493	462	514	453	109%
Suffolk-So. Bay	1,384	1,361	1,471	1,146	121%
Worcester	1,006	964	1,076	790	127%
Longwood TC	144	120	142	125	115%
Mass. Boot Camp	116	113	104	256	45%
Total	10,472	9,784	10,901	8,241	127%

Table 5 provides statistics on court commitments to the DOC in 1994 and 1995. Overall, there has been an increase of 346, or 16 percent, in commitments for the first three quarters of 1995 in comparison with the number of commitments in 1994, from 2,100 to 2,446. Commitments to Cedar Junction for the third quarter of 1995 decreased by 7 when compared to the 1994 figure. Overall, male commitments for 1995 increased by 30, or 2 percent from 1994. Commitments to Framingham during 1995 increased by 310, or 68 percent compared to the number of commitments during the same period of 1994.

Court Commitments to the DOC			
	1994	1995	Difference
MCI-Cedar Junction			
First Quarter	497	620	25%
Second Quarter	570	566	-1%
Third Quarter	454	447	-2%
MCI-Concord			
First Quarter	39	16	-59%
Second Quarter	42	11	-74%
Third Quarter	36	8	-78%
Total Males	1,638	1,668	2%
MCI-Framingham			
First Quarter	201	367	83%
Second Quarter	261	411	57%
Third Quarter	317	401	26%
Total Females	462	778	68%
Grand Total	2,100	2,446	16%

Figure 1 provides a graphical representation of the number of court commitments to the DOC committing institutions during the third quarter of 1994 and the third quarter of 1995.

